FOREWORD

The EU data economy is expected to amount to €827 billion by 2025,¹ and the ability to transfer data across borders will be crucial for the recovery of the European economy after the COVID crisis.
There is no doubt that the decision of the Court of Justice of the EU (CJEU) taken in Schrems II has dramatically altered the state of international data flows.\(^2\)

Our respective memberships, hailing from many different sectors, crucially rely on international data flows to carry out their business operations. Manufacturers supporting their customers overseas, health companies developing vaccines to end the global pandemic, any company incorporating advanced data analytics and machine learning methods into its services or simply having employees in multiple countries – all these data transfers predominantly rely on standard contractual clauses (SCCs) to legally carry out these day-to-day activities.

While Schrems II confirmed that SCCs remain a valid data transfer tool, it placed greater responsibilities on businesses to assess whether a third country’s domestic laws and practices afford equivalent protection before each individual data transfer is made. If a risk of non-equivalence exists, the business exporting the data would have to put ‘supplementary measures’ in place.

Not only does this represent a large burden increase in demonstrating compliance, but also legal uncertainty.

How are European SMEs expected to determine the legal frameworks of a multitude of foreign states? Will their assessments of risk and the related supplementary measures be accepted by regulators?

The European Data Protection Board (EDPB) has begun to interpret the ruling and offered draft guidance to organisations on these issues.\(^3\) It seems to us that in its current form such guidance would make it very difficult for businesses to rely on SCCs. This is not only in conflict with the European Commission’s new draft set of SCCs,\(^4\) but even with the Schrems II decision itself.

In order to ensure a pragmatic and legally certain situation for international data flows, we need a deep understanding of how SCCs work in real life: who are they used by, for what purposes, and what actual risks do these transfers entail? To this end, we want to contribute the best data we have to date. We believe this is crucial insight to guide decision-makers. Not least because 75 per cent of those using SCCs are European, and Europe’s prosperity and global influence rely upon their use.

With this survey we not only try to provide a snapshot of how personal data is transferred from Europe to the rest of the world, we also would like to contribute to a fact-based pragmatic solution going forward. Let’s make sure that Europe’s interpretation of the Schrems II ruling enables a practical and safe path for businesses to continue transferring data across borders in a globalised economy.

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1 European Commission, *The European data market study update*, 2020
2 Case C-311/18
3 European Data Protection Board, *Recommendations 01/2020 on measures that supplement transfer tools to ensure compliance with the EU level of protection of personal data*, 2020
4 European Commission, *Data protection - standard contractual clauses for transferring personal data to non-EU countries (implementing act)*, 2020
Overview of findings

This survey provides a snapshot of how personal data is transferred from Europe to the rest of the world. In particular, our goal has been to provide estimates about the use of SCCs – one of the legal mechanisms for transfers envisaged under the General Data Protection Regulation (GDPR) – in order to understand the economic impact of the recent Schrems II ruling.

While famous for annulling the EU-US Privacy Shield, the ruling requires all organisations transferring personal data outside the European Economic Area (EEA) to assess or reassess their use of SCCs in order to verify that it complies with the conditions set out in the ruling, notably in terms of preventing access by third-country governments.

The impact of these obligations can be significant, considering that potentially they apply to all data controllers and processors in the EEA, which for the most part are SMEs. However, real-world data about the use of SCCs has so far been lacking, and the economic impact of complying with the ruling remains largely unknown.
Our data shows that:

- SCCs are by far the most widely used mechanism for data transfers. Of all companies surveyed, 85 per cent are estimated to use SCCs, while other transfer mechanisms such as adequacy decisions, binding corporate rules (BCRs) or derogations (e.g. consent) account for a little more than 5 per cent of transfers. Only 9 per cent of companies surveyed do not appear to be transferring any data outside the EU.

- The vast majority of companies using SCCs (75 per cent) have their headquarters in Europe, with US-headquartered companies coming in a distant second (13 per cent).

- The information and communications technology (ICT) sector is the single largest user (37 per cent), but just about all industry sectors rely on SCCs for their transfers, with manufacturing coming in second (22 per cent).

- Most companies using SCCs are business-to-business (B2B) entities (90 per cent) relying on data transfers to enable service offerings to other companies. Only 10 per cent of respondents are pure business-to-consumer (B2C) companies.

- Over half of SCC users transfer data to close business partners or non-EU subsidiaries (57 per cent use controller-to-controller SCCs), while almost all transfer data in order to outsource processes or services (92 per cent use controller-to-processor SCCs).\(^5\)

- Three-quarters of companies aware that they are using SCCs transfer data to more than one non-EU country. Almost everybody transfers to the US, but six out of ten transfer data to Asia or the UK. South America, the Middle East and Africa account for a smaller but not insignificant portion of transfers.

- Nine in ten companies that have reassessed their use of SCCs to comply with the ruling consider that the cost of doing so is moderate or high. Only half of estimated SCC users have reassessed their use of SCCs.

- 25 per cent of respondents appear not to be aware that they transfer data outside of the EU, most likely through SCCs. This is despite the fact that most contributions to the survey have come from data protection or compliance professionals. SMEs are more likely to be in this group but almost a quarter of bigger companies are also affected. This proves a fairly widespread lack of understanding about personal data transfers and the ensuing obligations, which may expose companies to sanctions for GDPR infringement.

\(^5\) Base = 166
Survey methodology

The data in this report is derived from a survey conducted between 26 October and 18 November 2020 by DIGITALEUROPE, BusinessEurope, the European Round Table for Industry (ERT) and ACEA. For a list of National Trade Associations that may have shared the survey with their members, please consult the DIGITALEUROPE and the BusinessEurope websites. In total, 292 responses were collected from companies headquartered in 25 different countries. Survey respondents are from all major industries, with the exception of transport and postal services, and a mix of company sizes. More than 75 per cent of responses came from privacy or compliance professionals; another 20 per cent came from business line managers.
Companies of all sizes and sectors use SCCs

A striking majority of companies transfer data outside Europe and do so by incorporating SCCs into their contracts. This includes virtually all larger companies above 250 employees, but also more than two-thirds of all SME respondents.

Only 9 per cent of respondents keep their data purely within the EU, and only 5 per cent transfer data using other legal transfer mechanisms such as BCRs or adequacy decisions adopted by the European Commission.

COMPANIES OF ALL SIZES, INCLUDING TWO-THIRDS OF SMEs, RELY ON SCCs

Figure 1: % of respondents by company size estimated to use SCCs

<table>
<thead>
<tr>
<th>Company Size</th>
<th>Estimated SCC Users</th>
</tr>
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<tbody>
<tr>
<td>SMEs (1 to 249 employees)</td>
<td>70%</td>
</tr>
<tr>
<td>(250 to 1,999 employees)</td>
<td>90%</td>
</tr>
<tr>
<td>(2,000+ employees)</td>
<td>95%</td>
</tr>
</tbody>
</table>

Source: DIGITALEUROPE | Base: estimated SCC users (n = 249)
Known SCC users consist of respondents that answered ‘Yes’ to the question as to whether their organisation uses SCCs. Unaware SCC users consist of respondents that answered ‘No’ to the question as to whether their organisation uses SCCs, or do not know whether it does, but whose organisation has an establishment outside of the EEA or utilises non-EU service providers.

We note that almost half of responses come from digital trade associations’ members. As a result, the answer to this question may be skewed towards the ICT sector.

While the different branches of ICT are the single largest user, SCCs are used for data transfers by a variety of industry sectors, with manufacturing in second place.

### JUST ABOUT ALL INDUSTRY SECTORS RELY ON SCCs FOR THEIR TRANSFERS OF PERSONAL DATA

Figure 3: % of respondents by sector, amongst SCC users

<table>
<thead>
<tr>
<th>Sector</th>
<th>% of SCC users</th>
</tr>
</thead>
<tbody>
<tr>
<td>Information, media &amp; telecommunications</td>
<td>37%</td>
</tr>
<tr>
<td>Manufacturing</td>
<td>22%</td>
</tr>
<tr>
<td>Professional, scientific &amp; technical services</td>
<td>15%</td>
</tr>
<tr>
<td>Financial &amp; insurance</td>
<td>10%</td>
</tr>
<tr>
<td>Retail</td>
<td>5%</td>
</tr>
<tr>
<td>Agriculture, forestry &amp; fishing</td>
<td>3%</td>
</tr>
<tr>
<td>Health &amp; social care</td>
<td>3%</td>
</tr>
<tr>
<td>Electricity, gas &amp; water services</td>
<td>2%</td>
</tr>
<tr>
<td>Construction</td>
<td>1%</td>
</tr>
<tr>
<td>Hospitality</td>
<td>1%</td>
</tr>
</tbody>
</table>

Source: DIGITALEUROPE I Base: estimated SCC users (n = 249)
European companies are heavy users of SCCs

EU-headquartered companies account for nearly eight out of 10 users of SCCs. Only 13 per cent of respondents transfer data to a US-headquartered parent, while 8 per cent transfer to a UK headquarters.

**EUROPEAN COMPANIES ARE HEAVY USERS OF SCCs**

Figure 4: % of respondents using SCCs by HQ location

- **Europe (EEA)**: 75%
- **United States**: 13%
- **United Kingdom**: 8%
- **Other** (includes Japan, Canada and Switzerland): 3%

Source: DIGITALEUROPE | Base: estimated SCC users (n = 249)
SCCs are critical for business operations

SCCs highlight the complex nature of modern economies, where business relationships involve multiple entities performing different functions, including within the same group of companies operating internationally. Data flows and SCCs are part and parcel of long business value chains. Most companies using SCCs do so to provide services and products exclusively to other businesses, followed by companies that also provide direct services to consumers. Only a minority of respondents are pure consumer-facing companies.

MOST USERS OF SCCs ARE USING THEM TO PROVIDE SERVICES AND PRODUCTS TO OTHER BUSINESSES

Figure 5: % of SCC users by segment

<table>
<thead>
<tr>
<th>Segment</th>
<th>%</th>
</tr>
</thead>
<tbody>
<tr>
<td>B2B only</td>
<td>54%</td>
</tr>
<tr>
<td>B2B &amp; B2C</td>
<td>36%</td>
</tr>
<tr>
<td>B2C only</td>
<td>10%</td>
</tr>
</tbody>
</table>

Source: DIGITALEUROPE | Base: estimated SCC users (n = 249)

While most companies using SCCs transfer data to ‘processors’ (other entities that process data based strictly on the transferring company’s instructions, for example for payroll management), more than half among them also transfer data to one or multiple other ‘controllers’ (entities that will use the data independently, for example for their own manufacturing or sales operations). These can be non-EU subsidiaries or close business partners.

OVER HALF OF SCC USERS TRANSFER DATA TO CLOSE BUSINESS PARTNERS OR NON-EU SUBSIDIARIES THAT NEED IT FOR THEIR OWN OPERATIONS

Figure 6: % of respondents by type of SCCs used

Controller-to-processor SCCs

92%

Controller-to-controller SCCs

57%

Source: DIGITALEUROPE | Base: SCC users that are aware of the type of SCCs they use (n = 166)
SCCs underpin trade relations, very rarely with just one country. Three-quarters of companies who are aware that they use SCCs transfer data to more than one non-EU country simultaneously.

While almost everybody transfers to the US, SCCs are used by six out of ten respondents to transfer data to Asia or the UK. South American and African countries are also relevant destinations for European companies using SCCs.

SCCs are used to transfer data globally, with 3/4 of respondents transferring data to more than one geography.

Figure 7: % of respondents that use SCCs to transfer data from Europe (EEA) to:

- EU - USA: 94%
- EU - UK: 56%
- EU - ASIA: 59%
- EU - SOUTH AMERICA: 10%
- EU - MIDDLE EAST & AFRICA: 18%

Source: DIGITALEUROPE | Base: SCC users that are aware of which geography they transfer data to (n = 172)

Many of our respondents selected ‘other,’ mentioning countries such as Australia, Russia and others. Switzerland, Canada and Japan are among the third countries recognised by the European Commission as providing adequate protection; they therefore do not appear on this list as transfers to those countries do not require SCCs.
The ruling’s impact is substantial, and many companies are unprepared

Just over half of companies estimated to use SCCs have reassessed their use as required by the Schrems II ruling in order to be able to rely on SCCs. Among these, 92 per cent of respondents find that the cost of such assessment has been moderate or high for them.

Only half of estimated SCC users have reassessed their use, as required by the Schrems II ruling.

92% OF COMPANIES FIND THE COST OF REASSESSING THEIR USE OF SCCs TO BE MODERATE OR HIGH

Figure 8: % of respondents that estimate that the cost of reassessing SCCs has been:

- High: 47%
- Moderate: 46%
- Negligible: 8%

Source: DIGITALEUROPE | Base: respondents that reassessed their use of SCCs (n = 129)
Particularly given the overall high proportion of privacy/compliance professionals who contributed to the survey, we were surprised to find that 25 per cent of companies surveyed are almost certainly transferring data – and are therefore most likely using SCCs, or should be putting them in place – yet are not aware of it.

For example, 68 per cent of those who do not know whether their company is transferring data, or believe it is not transferring data, either have an establishment outside the European Economic Area (EEA) or are outsourcing services to non-EU companies, or both. In the former case, they simply do not have a legal mechanism in place for the transfer; in the latter case, they are using SCCs and should be reassessing them in light of the ruling. Either way, they are unprepared to comply with the ruling and are exposed to sanctions for GDPR infringement.

Among the SMEs surveyed, 39 per cent are unaware that they are likely transferring personal data using SCCs – more than those who are aware (30 per cent). Three out of ten other companies under 2,000 employees, where resources might be scarce, are also concerned. Larger companies are less affected, yet 12 per cent of those surveyed appear unaware that they are likely users of SCCs.

SMEs ARE LARGELY UNAWARE OF HOW THEY DEAL WITH PERSONAL DATA, AND ARE THEREFORE UNPREPARED TO COMPLY WITH THE SCHREMS II RULING

Figure 9: % of total respondents by the way they transfer personal data and company size

<table>
<thead>
<tr>
<th>Company Size</th>
<th>Aware SCC users</th>
<th>Not transferring personal data outside of the EU</th>
<th>Unaware SCC users</th>
<th>Use other transfer mechanisms</th>
</tr>
</thead>
<tbody>
<tr>
<td>2,000+ employees</td>
<td>83%</td>
<td>12%</td>
<td>12%</td>
<td>83%</td>
</tr>
<tr>
<td>250 - 1,999 employees</td>
<td>60%</td>
<td>30%</td>
<td>30%</td>
<td>60%</td>
</tr>
<tr>
<td>SMEs 1 - 249 employees</td>
<td>32%</td>
<td>39%</td>
<td>39%</td>
<td>32%</td>
</tr>
</tbody>
</table>

Source: DIGITALEUROPE | Base: All respondents (n = 292)⁹

⁹ Respondents in the category of ‘unaware SCCs users do not substantially deviate from other categories. Data protection or compliance professional represent 59% of those answers, while business line managers represent 37%.