

# Future of Corporate Taxation in the European Union

Simone Ruiz Adviser Fiscal Affairs

24 April 2008

### **Overview**



- I. Corporate tax obstacles in the EU
- II. EC corporate tax legislation: what changes to expect in the medium to long term?
- III. Activity of taxation working groups at BUSINESSEUROPE





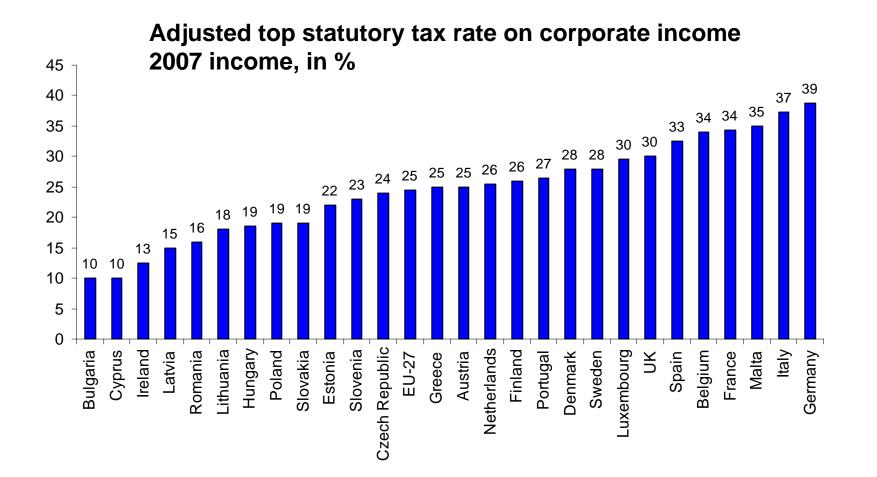
## I. Corporate tax obstacles in the EU







### I.1 Rate differentials no obstacle!!



Source: Eurostat, Taxation trends in the European Union (2007)



## I.2 Main obstacles to cross-border activity

- Separate tax rules and filing arrangements in each  $MS \rightarrow 5x$  higher compliance costs for companies with foreign subsidiaries
- 81.9% of companies in the EU face problems when complying with transfer pricing rules (EU Tax Survey)
- Transfer pricing requirements most costly (€4-5.5m yearly for a multinational, excluding cost of disputes)
- Other tax obstacles in the EU (ECJ jurisprudence):
  - Anti-Abuse Measures: CFC/Thin Cap rules, etc.
  - Limited possibility for cross-border loss consolidation
  - Taxation of Mergers and Acquisitions
  - Double taxation on repatriated profits and other income from subsidiaries and branches





# II. EC corporate tax legislation: what changes to expect in the medium to long term?



II. EC corporate tax legislation: what changes to expect in the medium to long term?



- 1- Basis for tax legislation at EU level
- 2- Solutions at EU level
- 3- Current EC corporate tax legislation
- 4- Outlook
  - CCCTB
  - Coordination initiatives





- Art. 94 EC Treaty on approximation of national legislation → if non-respect of fundamental freedoms
- Requirement for unanimity in Council on tax matters → coordination mostly preferred to harmonization
- Art. 226-228 EC Treaty allows Commission to enforce EC rules by opening infringement procedures against Member States → effective but slow
- Art. 87 EC Treaty on State Aid rules → any kind of tax relief can represent state aid.





## **II.2- Solutions at EU level**

- Litigation: more pro-active strategy in the field of tax infringements, building up European Court of Justice jurisprudence;
- *Harmonisation:* replacing national systems by a common EU system (as for VAT);
- **Coordination of tax systems:** build on national systems but render them compatible with the Treaty and with each other.





- 1990: adoption of two Directive and one Convention
  - → Merger Directive 90/434/EEC (Update of 2005)
  - → Parent-Subsidiary Directive 90/435/EEC (Update of 2003)
  - → Arbitration Convention 90/436/EEC
- 1999: Code of Conduct for Business Taxation – 66 tax measures with harmful features (Primarolo Report)
- Interest and Royalty Directive 2003/49/EC





- (a) Proposal for a Common Consolidated Corporate Tax Base (CCCTB)
- (b) Coordination Initiatives (align national tax legislation with ECJ jurisprudence):
  - Anti-abuse measures: supported by MS
  - Cross-border loss consolidation: reluctance
  - Exit taxes: supported in principle but slow progress





## II.4(a)- CCCTB: general approach

For opting consolidated groups:

- One set of tax rules (the common base)
- One consolidated tax return filed in one State (one stop shop)
- Intra-group transfer pricing replaced by consolidation and apportionment of the consolidated base
- Automatic offset of losses within the group





## **II.4(a)- CCCTB: defining the base**

- Systematic reference to IAS/IFRS but no formal link
- Depreciation: Pooling versus individual asset approach / mixed approach
- General methodology: Balance sheet method (separate tax balance sheet) or Profit and loss account method
- Local Taxes: deductible against consolidated base or after sharing ?
- Foreign income: include/exclude? If included exemption method general rule and switch to credit method where local taxation too low





## II.4(a)- CCCTB: allocation of base

- Need of a mechanism that is difficult to manipulate but easy to apply
- Formulary apportionment

Tax Base MS A =  $\left(\frac{1}{3}\frac{\text{Sales}^{\text{MS A}}}{\text{Sales}^{\text{Group}}} + \frac{1}{3}\frac{\text{Payroll}^{\text{MS A}}}{\text{Payroll}^{\text{Group}}} + \frac{1}{3}\frac{\text{Assets}^{\text{MS A}}}{\text{Assets}^{\text{Group}}}\right) * \text{CCCTB}$ 

- Which factors? Sales, payroll, assets
- Valuation and location of these factors
- Weighting of the factors?
- Uniform formula; sector-specific adjustments?





### Proposal for CCCTB scheduled for October 2008

- Optional
- Consolidated with apportionment mechanism
- 'One stop shop' administration
- Tax Base only (no initiative on rates)
- Proposal to be adopted by the Commission in 2008 (FR presidency)
- Unanimity & Enhanced Cooperation (9 MS to decide for themselves)





- Problem: in many cases, national tax legislation are creating obstacles (discriminations, double taxation, double non taxation) to cross-border business because:
  - measures are incompatible with the treaty provisions;
  - and/or they are incompatible with measures in force in other Member states.
- CCCTB alone will not resolve all problems as:
  - Not all companies in (optional);
  - Not all Member states in (enhanced cooperation);
  - Not all taxes in: personal income tax, interaction between CCCTB and other elements of direct tax systems.





- Commission has adopted several Communications on coordination in the following areas (19 December 2006 and 6 December 2007):
  - Content and scope of « coordination »
  - Exit taxes: related to business restructuring
  - Tax treatment of cross border losses
  - Anti-Abuse measures: align with ECJ jurisprudence, i.p. "wholly artificial arrangement"
- Now Member States need to take work forward







- Other areas envisaged or suggested by Member States:
  - Charities
  - Gambling
  - Bilateral treaties and binding dispute resolution mechanism ("compulsory arbitration") -2009;
  - Withholding taxes Initiative end of 2008
  - Real Estate Investment Tax Schemes?
  - Inheritance taxes 2009





# III. Activity of Taxation Working Groups at BUSINESSEUROPE





## **III.1- Fiscal Affairs Group**

#### **<u>Chairman</u>**: Krister Andersson (Swedish Federation)

#### - Sub-groups: VAT Group and Green Tax Group

**Focus:** : remove double taxation, achieve cross-border loss consolidation and reduce compliance burden; economic efficiency and Lisbon Agenda

### **Activities:**

- Positions on short- and long-term Commission proposals:
  - Better coordination of Anti-Abuse Measures (Direct Taxation)
  - Continuous input on work on CCCTB
  - Follow-up on international/OECD policies
- Participation in EU Joint Transfer Pricing Forum
- Survey 'Corporate tax Obstacles in the Single Market'





<u>Chairman</u>: Henk Wildeboer (Philips, VNO-NCW) <u>Focus:</u> improve functioning of VAT system

### **Activities:**

- Positions on short- and long-term Commission proposals
  - Position on Commission Proposals to fight VAT Fraud
  - Follow-up on implementation of the adopted VAT Package
  - VAT on Financial Services and Insurances, ongoing
  - Revision of Invoicing Directive (before end-year)
  - Consultation on the extended use of reduced VAT rates
- Note on VAT-related obstacles in the Single Market





## **III.3- Green Tax Group**

Since January 2008

<u>Chairman</u>: Chris Lennon (Rio Tinto, CBI) <u>Focus:</u> environmental/energy taxation

#### **Activities:**

- Positions on short- and long-term Commission proposals
  - Green Paper on Market-Based Instruments for Environmental Purposes (July 2007)
  - Feed-in on positions of other working groups
  - Revision of Energy Tax Directive until end-2008
- Activity in Market-Based Instruments Forum (mid-year)





### Contact

Simone Ruiz Adviser for Fiscal Affairs Economics Department Av. de Cortenbergh 168, B-1000 Brussels Phone: + 32 (0) 2 237 65 21 Fax: + 32 (0) 2 237 66 20 <u>s.ruiz@businesseurope.eu</u>

http://www.businesseurope.eu





# Thank you for your attention!

